DEPARTMENT OF HOMELAND SECURITY U.S. Customs and Border Protection

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Mobile Video Surveillance System Operational Requirements Document OIT Review

OTIA requested OIT's review of the Mobile Video Surveillance System (MVSS) Operational Requirements Document (ORD). The document was sent to the Chief Technology Officer (CTO), Enterprise Networks and Technology Support (ENTS), Field Support, Enterprise Data Management and Engineering (EDME), and Wireless Systems Program Office (WSPO) for review. Their comments are as follows:

CTO:

No comments

ENTS:

No comments

Field Support:

- There needs to be an assessment of the staffing support requirements and associated funding requirements. These requirements are necessary to identify life-cycle costs and should have been identified in the business case.
- In Section 2.1, Operational Requirements (pg. 9), the real-time replay requirements, data retention, and extrapolation need to be better defined to ensure the operator is fully supported. These requirements are currently at a high level but there may be higher-level Federal governance related to litigation (Code of Federal Regulations or eDiscovery requirements for litigation) and data retention (National Archives and Records Administration) to consider. Further, there is a requirement for data analysis. This paragraph needs to be more detailed to evaluate the need for a third party application to better enable the user to support the mission (i.e. (b) (7)(E)
- Is the capability to monitor (b) (7)(E) so only required locally, or does that requirement need to be supported remotely?
- The Integrated Logistics Support Plan (ILSP) needs to address the following:
 - o Who will be doing the Operational Analysis against the Key Performance Parameters (KPP) to determine if the investment meets the performance goals? (see pg. 15, first paragraph)
 - O More details are required on the Maintenance and Support. For example, spare parts stocking, how will cannibalization be authorized, and the Maintenance Plan (O, possibly Intermediate (I), and D) must be a deliverable. These factors will impact the System or Materiel Availability (Am) of (b) (7)(E)
- The requirements allow for interchangeability between vehicles. How will we maintain configuration control? There needs to be a comprehensive Configuration Control

System/Process that integrates with Maintenance Planning to ensure we can track equipment maintenance and materiel performance.

- Field Support training needs to be identified and provided prior to deployment. This document identifies that Field Support will need to be capable of transferring the MVSS

 (b) (7)(E)

 . This operation will require the use of (b) (7)(E)

 safety, forklift drivers) which will need to be pre-staged.
- The System or Materiel Availability (Am) is required to be between (b) (7)(E)

 There is no mention of the availability assessment excluding a spare parts wait time, off-hours exclusion, or MVSS transport time. This needs to be clarified since Field Support is not staffed 24/7 and the spare part support methodology does not forward deploy all spares. Depending on the customer requirements, this could potentially have a significant OIT operational and staffing increase.
- Section 2.3.1 states on page 14 that "Field Support will troubleshoot the mission critical failure(s) down to the LRU [Line Replaceable Unit]". However, LRU replacement will normally occur at the USBP/CBP maintenance facility. Recommend that this be changed to "LRU replacement will occur at the USBP/CBP maintenance facility."
- Section 2.3.1, second paragraph on page 15 must be better defined. The current MVSS
 systems are transported to CBP maintenance facilities to reduce maintenance efforts. The
 responsibility for transporting 4x4 vehicles that fail in the field should be the responsibility of
 the OBP garage and not Field Support.
- Section 2.3.1, third paragraph on page 15 needs to define what (b) (7)(E) can be replaced by agents (i.e. (b) (7)(E)
- Section 2.3.2, second paragraph (pg. 15) Who will develop the maintenance training for OIT? OTD develops operator training only.
- MVSSORD 12 (pg. 18) Recommend changing the rationale to read "...(b) (7)(E)
- MVSSORD 27 (pg. 21) The rationale statement needs to be clarified, and the second sentence corrected for grammar. The only required (b) (7)(E)

EDME:

• MVSSORD 01 (pg. 16) states that the surveillance range will be (b) (7)(E) The stated current capability is (b) (7)(E). Why is it limited to (b) (7)(E) currently? Is it due to (b) (7)(E) restrictions or other limitations that a new system will also be effected by?

OIT Review of MVSS ORD Page 3

- MVSSORD 02, 03, 07, 08, 09 and 10 (pg. 16-18) use the term "video of sufficient quality and resolution," which is subjective even with the explanatory footnote (12). For an Analysis of Alternatives (AoA), the quality and resolution need to be specific, assuming quality can be quantified.
- MVSSORD 18 (pg. 19) states that the MVSS will have the capability to a selected IoI [Item of Interest]." What technology is being implied?
- MVSSORD 19 (pg. 19-20) states that the system "shall continuously timestamp, record, and store all MVSS video... and associated metadata... for a minimum of (b) (7)(E)
 (O)." It is unclear whether the minimums apply to everything e.g., recording and storing or just storing. This may need to be two requirements.
- MVSSORD 22 (pg. 20) states that stored data can be retrieved in CBP-compatible formats. Specific formats will need to be identified for the AoA.
- MVSSORD 23 (pg. 20-21) states that the MVSS shall not degrade or interfere with the operation of other CBP equipment. The AoA will need to take this into consideration and determine what equipment could be affected.
- MVSSORD 25 (pg. 21) states that the MVSS shall operate in (b) (7)(E)
- MVSSORD 27 (pg. 21) will place a dependency on the vehicle. The selected vehicle must be able to support the (b) (7)(E) and its normal operation.
- MVSSORD 30 (pg. 22) states that the MVSS shall be capable of being It is unclear what is required.
- MVSSORG 40 (pg. 24) is a dependent on MVSSORD 01.
- MVSSORD 40, 41, and 42 (pg. 24-25) concern environmental conditions. Since different locations may have different environmental conditions, will one AoA apply to all based on worst case, or will multiple AoAs be conducted based on location?
- MVSSORD 43 (pg. 25) states basically that no training shall be required. The ORD should probably be more specific as to the skill sets currently required of agents for purposes of the AoA.

WSPO:

• MVSSORD 12 (pg. 18) refers to the MVSS

In addition to the section 4.1 design requirements that the MVSS system must be compatible with(b) (7)(E) other existing CBP equipment used in the model of th

(b) (7)(E)

• MVSSORD 32 (pg. 22) states that "The system shall have a materiel availability (Am) equal to or greater than (b) (7)(E) where Am is defined as system uptime divided by the sum of system uptime and system downtime. (KPP)" This is unclear because of the use of "materiel availability (Am)." This is not an operational readiness metric (such as Operational Availability (AO)). This is especially unclear as the rationale talks to operating time and operational requirements. (See DoD, Reliability, Availability, Maintainability, and Cost Rationale Report Manual. <a href="http://http:



MOBILE VIDEO SURVEILLANCE SYSTEM OPERATIONAL REQUIREMENTS DOCUMENT FOR UNITED STATES BORDER PATROL

DOCUMENT NO: OTIA05-MVSS-00-00001

Initial Release, 20 March, 2012

DEVELOPED BY:

OPERATIONAL INTEGRATION AND ANALYSIS DIRECTORATE (OIAD)
OFFICE OF TECHNOLOGY INNOVATION & ACQUISITION (OTIA)

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Endorsed by:	Portfolio Manager Mobile and Agent Centric Systems (b) (6), (b) (7)(C)	JUNE ZOIZ Date
	Chief, United States Border Patrol	
Endorsed by:	(b) (6), (b) (7)(C) Component Acquisition Executive U. S. Customs and Border Protection	Date
Approved by:		
	(b) (6), (b) (7)(C) Commissioner (Acting) U. S. Customs And Border Protection	Date
Endorsed by:		
	Joint Requirements Council Department of Homeland Security	Date
Endorsed by:		
	(b) (6), (b) (7)(C); Acquisition Decision Authority, DHS	Date

TABLE OF CONTENTS

6 G	LOSSARY	2
5 K	EY PERFORMANCE PARAMETER SUMMARY	
4.11	TRAINING REQUIREMENTS	
4.10	ENVIRONMENTAL CONSIDERATIONS	
4.8 4.9	HUMAN FACTORS/ HUMAN MACHINE INTERFACE	
4.7 4.8	SAFETY	
4.6	SUPPORTABILITY AND SUSTAINMENT (INTEGRATED LOGISTICS SUPPORT)	
4.5	MAINTAINABILITY	
4.4	AVAILABILITY	
4.3	MOBILITY/TRANSPORTABILITY	
4.2	INTEROPERABILITY	
4.1	Design	
4 SU	UITABILITY REQUIREMENTS	20
3.2.5	PREDICT (INTELLIGENCE) AND RESOLVE (REPORTING)	
3.2.4	RESPONSE AND SUPPORT	
3.2.3	OPERATOR INTERFACE AND TOOLS	
3.2.2	COMMUNICATIONS	
3.2.1	System Command and Control	
3.1.2	COMMAND, CONTROL, COMMUNICATIONS, COORDINATION AND INTELLIGENCE	
3.1.1	IDENTIFICATION AND CLASSIFICATION	
3.1.1	DETECT AND TRACK	
3.1	VISIBILITY AND SURVEILLANCE	
3 F3	FFECTIVENESS REQUIREMENTS	
2.3.2	Training	
2.3.1	MAINTENANCE AND SUPPORT	
2.3	CONCEPT OF SUPPORT	
2.1	CONCEPT OF OPERATION	
2.1	OPERATIONAL REQUIREMENTS	
	ISSION REQUIREMENTS	
1.4	FULL OPERATIONAL CAPABILITY AND TIMELINE.	
1.3	INITIAL OPERATIONAL CAPABILITY AND TIMELINE	
1.1 1.2	Purpose	
	VTRODUCTION	
	ISION HISTORY	
EXE	CUTIVE SUMMARY	

LIST OF FIGURES

10 11
7
26
31
32

EXECUTIVE SUMMARY

The Department of Homeland Security (DHS) is charged with managing, securing, and controlling the Nation's borders with a priority mission focus of preventing terrorists and terrorist weapons from entering the United States. U.S. Customs and Border Protection (CBP) represent the front line in the security of our Nation's borders. The United States Border Patrol (USBP) is tasked with the responsibility of securing the Nation's borders against the illegal entry of people and goods between Ports of Entry (POE). While the ultimate goal is deterrence, USBP uses a mix of infrastructure, technology, and personnel to effectively manage the border. These resources are used to execute the mission functions of predicting illicit activity, detecting and tracking border crossings, identifying and classifying the detections, and responding to and resolving suspected border incursions.

The October 2006 Secure Border Initiative (SBI) Mission Need Statement (MNS) identified a number of capability gaps that impact USBP's ability to execute its mission. More recently, a DHS-directed Analysis of Alternatives (AoA) re-validated those mission gaps. The resulting Arizona Border Surveillance Technology Plan (ATP) identifies a number of mature technologies to be deployed in accordance with local operational needs and constraints to help fill those gaps. One of the technology approaches within that plan is to deploy additional Mobile Video Surveillance Systems (MVSS). These systems enable the detection, tracking, identification and classification of illegal border incursions. While legacy MVSS have performed relatively well, shortfalls in both effectiveness and suitability have generated a requirement for an enhanced, (b) (7)(E)

with day/night surveillance capability. Initial deployment will be limited to the Arizona border.

This document defines the operational requirements for MVSS and provides the following information:

- Section 1: Restates the applicable mission needs and gaps, provides background regarding the MVSS, and discusses initial and final operational capabilities.
- Section 2: Discusses the CBP mission functions and how MVSS supports those functions, provides a high level summary of the concept of operations, and defines the high level operational requirements for the MVSS.
- Section 3: Defines the effectiveness requirements for MVSS.
- Section 4: Defines the suitability requirements for the MVSS.
- Section 5: Summarizes the MVSS Key Performance Parameters (KPP).

To execute the ATP and provide a mobile surveillance capability at designated geographical locations by the end of 1st Quarter Fiscal Year (FY) 2013, CBP is seeking non-developmental items (NDI), Commercially-available Off-the-Shelf (COTS) or Government Off-the-Shelf

(GOTS) solutions. Because NDI/COTS/GOTS may not meet all operational requirements, Table 4, located in Appendix 2, prioritizes the requirements to facilitate cost-effectiveness and schedule tradeoffs. In accordance with DHS Acquisition Directive 102-01, deviations to the operational requirements will be coordinated with the appropriate stakeholders as described in Appendix 2.

REVISION HISTORY

Revision	Date	Reference (Table, Figure, or Paragraph Sections)	Brief Description of Change
Initial Release	3/20/12		

1 INTRODUCTION

1.1 Purpose

DHS is charged with managing, securing, and controlling the Nation's borders with a priority mission focus of preventing terrorists and terrorist weapons from entering the United States. CBP represents the front line in the security of our Nation's borders. CBP's activities are organized into three mission sets: (1) Securing America's Borders; (2) Securing and Expediting the Movement of People and the Flow of Goods; and (3) Sustaining Investment in its People and Capabilities. These mission sets align with the DHS Quadrennial Homeland Security Review (QHSR) Report's Mission 2: Securing and Managing Our Borders. USBP has the responsibility of securing the Nation's borders against the illegal entry of people and goods between POE. To accomplish this, USBP uses a mix of infrastructure, technology, and personnel to manage the border. These three resources are used to execute the mission functions of predicting illicit activity, detecting and tracking illegal border crossings, identifying and classifying the detections, and responding to and resolving suspect border incursions.

Doc No: OTIA05-MVSS-00-00001

To efficiently and effectively manage the Nation's borders, USBP requires 1) Visibility and Surveillance, 2) Command, Control, Communication, Coordination, and Intelligence (C4I), and 3) Support and Sustainment_capabilities.³ Each capability enhances overall situational awareness and, when coupled with the right mix of manpower and tactical infrastructure, increase operational effectiveness to counter a dynamic and evolving border threat. However, critical gaps in these capabilities were articulated in the October 2006 SBI MNS:

- 1. Detection and tracking;
- 2. Identification and classification; and
- 3. Situational awareness and a common operating picture.

These capability gaps were re-validated in a recent DHS directed AoA. The resultant ATP used the results of the AoA in concert with key operational inputs to determine the most effective technology lay-down and tailored deployment of stand-alone, non-developmental (and ideally commercial) (b) (7)(E)

Within the new technology plan, one of the stand-alone systems will be MVSS. Since the acquisition strategy is to procure NDI, COTS, or GOTS systems, CBP will select a product from among industry's offerings that represents the optimal balance among performance, cost, and schedule. This Operational Requirements Document (ORD), therefore, provides a prioritized

¹ CBP's Missions, Goals, and Priorities, FY2011-2013

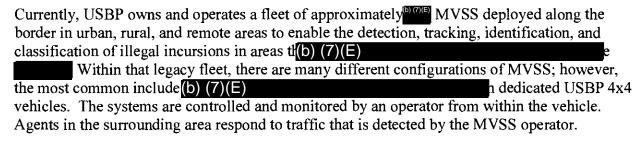
² Department of Homeland Security Quadrennial Homeland Security Review Report: A Strategic Framework For A Secure Homeland, dated February 2010

³ These Foundational Operational Capabilities are defined in the USBP Operational Requirements-Based Budget Process Tool.

framework for tradeoffs but it does not represent (nor is it intended to represent) a firm set of requirements that must be met by the eventual MVSS. In fact, this ORD will be supplemented to record and reflect the final acquisition decision that results from the trade-offs. Specifically, MVSS will be a "capability-based" procurement.

Doc No: OTIA05-MVSS-00-00001

1.2 BACKGROUND



While the legacy systems provide operational effectiveness, the current fleet suffers from several deficiencies. First, the number of systems in CBP's inventory is insufficient to address the operational needs across the Arizona border. Second, many of the systems are reaching obsolescence and are incapable of providing sufficient video quality at the required surveillance ranges. Finally, the excessive number of legacy configurations presents logistics support challenges and unsustainable maintenance costs. As a result, USBP needs an enhanced that will provide medium-range surveillance in accordance with USBP's daily operational needs.

While USBP agents typically include the transport vehicle when they refer to MVSS, for the purposes of this requirements document, the MVSS requirements refer to four subsystems: a) surveillance, b) operator interface display and control, c) elevation, and d) power. The 4x4 vehicles that the system is installed in are considered government furnished equipment for the upcoming procurement. As a result, the vehicle itself is not included in the MVSS⁴ requirements described in this document.

1.3 Initial Operational Capability and Timeline

Initial Operational Capability (IOC) consists of four systems to be deployed in accordance with the ATP. The timeline for delivery of the systems is 1st Quarter FY 2013. CBP is seeking NDI/COTS/GOTS for IOC. Because it is unlikely that NDI/COTS/GOTS can meet all requirements in Sections 3 and 4, USBP has prioritized the requirements in Appendix 2 to facilitate cost-effectiveness and schedule tradeoffs.

While IOC is currently limited to the Arizona border, the operational requirements contained in this document also consider environments along the remainder of the Southwest border given the likelihood that MVSS will be required beyond Arizona. That said, the primary focus of the

⁴ Unless otherwise specified as legacy, the term MVSS refers to the enhanced MVSS throughout the remainder of this document.

Arizona deployment will be (b) (7)(E) considered for deployments beyond Arizona.

s should be

1.4 FULL OPERATIONAL CAPABILITY AND TIMELINE

The number of systems to support a Full Operational Capability (FOC) is to be determined pending the results of the Phase IB and Phase II of the AoA results.

2 MISSION REQUIREMENTS

Objective 1.1 in CBP's FY 2009-2014 Strategic Plan states that CBP must: "Establish and maintain effective control of air, land, and maritime borders through the use of the appropriate mix of infrastructure, technology and personnel. A segment of the border between ports of entry is considered under effective control when CBP can simultaneously and consistently achieve the following: (1) detect illegal entries into the United States; (2) identify and classify these entries to determine the level of threat involved; (3) efficiently and effectively respond to these entries; and (4) bring each event to a satisfactory law enforcement resolution."

CBP key mission elements are defined below in Table 1:

Table 1: CBP Mission Elements

Mission Element

Definition

(b) (7)(E)

To successfully execute these mission elements, USBP requires a number of capabilities that include:

 <u>Visibility and Surveillance Capability</u>: the ability to detect, track, identify and classify border incursions at all times and in all weather, terrain, vegetation and lighting conditions.⁵

Doc No: OTIA05-MVSS-00-00001

- <u>C4I Capability</u>: the ability to collect and analyze information, exchange information and intelligence, allocate and control resources according to operational needs, and make informed operational command decisions in support of the mission. ⁶
- <u>Support and Sustainment Capabilities:</u> the ability to operate, maintain, and sustain the surveillance systems in accordance with mission needs and operational requirements.

Visibility and Surveillance is a critical capability needed to manage urban, rural, and remote areas of interest (AoI)⁷ exploited by IoI threats. USBP requires scalable, mobile response capabilities that provide the flexibility and agility to predict and rapidly respond to changes in risk along the border. Historical data demonstrate that border threats adapt quickly to counter CBP operations. In order to maintain a flexible and adaptable operational posture, USBP leverages mobile surveillance capabilities to the greatest extent possible. Each MVSS provides a medium-range surveillance capability that can be deployed wherever the 4x4 vehicles can safely maneuver. MVSS are normally deployed (b) (7)(E) to provide surveillance according to that indicates IoIs are in or approaching an area. MVSS are also deployed to

An MVSS enables USBP to monitor an area of coverage (AoC)⁸ within an AoI more efficiently and is the preferred solution in certain urban, rural, and remote areas (b) (7)(E)

As one part of a multi-layered approach to border surveillance, MVSS will contribute to both the Visibility and Surveillance, C4I, and Support and Sustainment capabilities needed by USBP. The systems will help focus operational efforts and enhance agent safety and situational awareness.

⁵ This is a USBP Foundational Operational Capability defined in the USBP Operational Requirements-Based Budget Process Tool.

⁶ This is a USBP Foundational Operational Capability defined in the USBP Operational Requirements-Based Budget Process Tool.

⁷ An AoI is defined as a targeted area within a USBP Station's Area of Responsibility (AoR) that requires surveillance due to the risk level associated with the border threat exploitation. Note: there may be more than one AoI within an AoR.

Area of Coverage (AoC): The resulting areas, considering installation location, (b) (7)(E) within which USBP can successfully conduct surveillance activities using the system. When used in a broader context, AoC can also refer to the coverage provided by a combination of surveillance systems. Ideally, the AoC is approximately equal to the AoI.

2.1 OPERATIONAL REQUIREMENTS

USBP requires the capability to continuously monitor a targeted AoC. MVSS shall enable the detection, tracking, identification, and classification of all traffic as follows:

Doc No: OTIA05-MVSS-00-00001

- Enable the operator to quickly deploy/redeploy the surveillance system according to (b) (7)(E) and daily operational needs;
- Provide a(b) (7)(E)
- Display video in near real-time⁹ at the operator interface;
- Enable operator detection and tracking of IoIs within an AoC;
- Enable operator identification to determine whether IoIs are(b) (7)(E)
- Enable operator classification to determine whether IoIs are engaged in suspect activities, present a potential threat to an investigating border patrol agent (BPA), and the associated level of threat (b) (7)(E)
- Enable near real-time operator control of elevation and surveillance subsystems to track IoI within the AoC;
- Enable near real-time replay and video analysis to support detection, tracking, identification, and classification;
- Provide capability for data recording and extraction to support external post-event data analysis and sharing;
- Provide capability to (b) (7)(E)
- Provide capability to (b) (7)(E)
- Perform the operational requirements listed above reliably in urban, rural, and remote environments where access is limited and in all weather conditions (including adverse and extreme) encountered along the U.S. Southwest border.

These high level operational needs are further defined in terms of operational requirements in Sections 3 and 4. Table 4 in Appendix 2 summarizes these operational requirements and provides traceability to the mission elements and capabilities.

⁹ Near real-time is defined as an extremely low-latency delay (b) (7)(E). Low latency is essential to successful operation of the system and more importantly agent safety.

2.2 CONCEPT OF OPERATION

Figure 1 below illustrates notionally how USBP employs a layered, defense-in-depth surveillance approach to manage the border between POEs. This layered technology approach will augment fixed surveillance capabilities such as (b) (7)(E) and Integrated Fixed Towers (IFT) with mobile surveillance capabilities such as Mobile Surveillance Systems (MSS) and MVSS. The Arizona Border Surveillance Technology Plan Concept of Operations document provides additional details on this layered approach and the employment of each alternative shown in Figure 1. Specific technology implementations are tailored for each individual environment along the Southwest border based on factors such as threat, terrain/topography (flat/rugged/maritime), weather (visibility, winds, etc.), human development (urban, rural, and remote), operational considerations, and tactics, etc.

Doc No: OTIA05-MVSS-00-00001

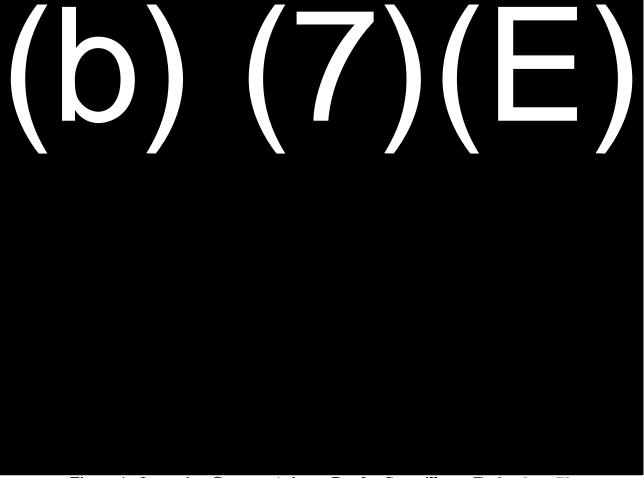


Figure 1: Operating Concept-Arizona Border Surveillance Technology Plan

Figure 2 provides a high level concept of operation for MVSS. Each MVSS will be responsible for monitoring its AoC that is comprised of the instantaneous field of view (FoV)¹⁰ and the total

¹⁰ Field of view (FoV): The horizontal and vertical angles visible by or through a (7)(E) at any specific instant.

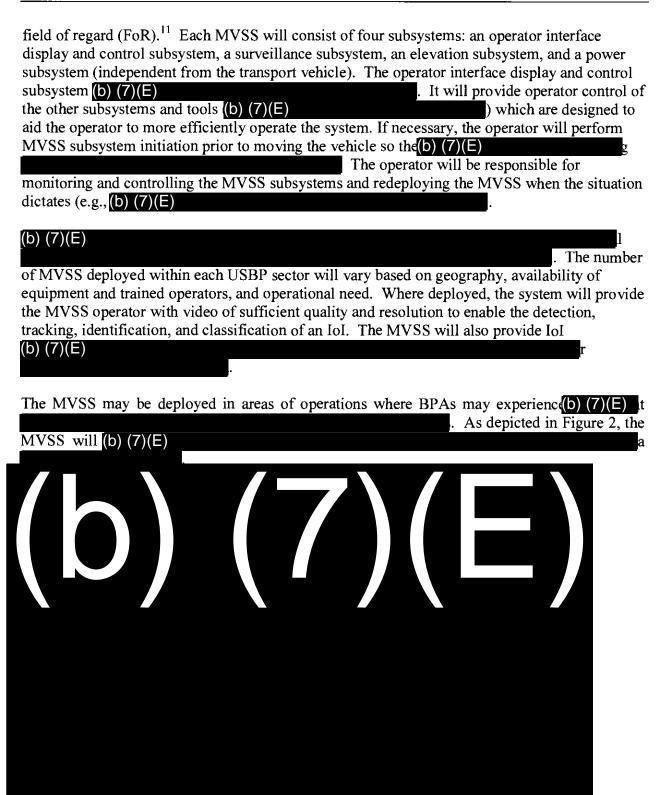


Figure 2: MVSS High Level Operational Concept

¹¹ Field of regard (FoR): The total angular area through which the (b) (7)(E)h direct its field of view.

Each MVSS will accomplish the following tasks:

- (b) (7)(E)
- Provide video to the operator(b) (7)(E)
- Enable operator(b) (7)(E)
- Enable operator (b) (7)(E)
- Enable identification of an IoI as(b) (7)(E)
- Provide (b) (7)(E)
- Provide IoI(b) (7)(E)
- Allow operator control of all system functions;
- Allow (b) (7)(E)
- (b) (7)(E)
- Record system data for later retrieval;
- Enable the export of recorded data; and
- Provide immediate replay capability to support current operations such as studying video for identification and classification.

An MVSS operator will accomplish the following tasks with the system:

- Perform MVSS(b) (7)(E)
- Conduct vehicle and MVSS health system inspection (preventive maintenance) checks prior to deployment;
- Deploy/redeploy the system to urban, rural, and remote sites in 4x4 vehicles via
 (b) (7)(E) as daily operational needs dictate;
- Direct and adjust the FoV as necessary to monitor the AoC for IoIs;
- Monitor video via the operator interface for IoIs;
- Prioritize IoI detections for further investigation;

- Identify IoIs as (b) (7)(E)
- Classify IoIs to determine level of threat (b) (7)(E)
- Communicate threat data to BPAs for situational awareness and response ((b) (7)(E)

- Command the system to (b) (7)(E)
- Disposition the IoI, including filing of any required reports and log entries, annotation and archiving of selected imagery, etc;
- Command the system to transition to a transportable state; and

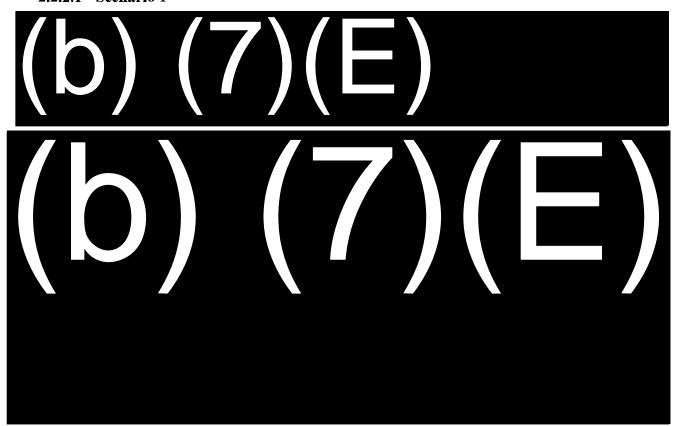
2.2.1 Climate

The climate along the Southwest border is described in the Secure Border Initiative (SBI) Design Reference Mission (DRM), Version 1.0, May 2010.

2.2.2 Operational Scenarios

The following scenario describes how USBP will use the MVSS to execute their mission.

2.2.2.1 Scenario 1





CONCEPT OF SUPPORT

MAINTENANCE AND SUPPORT

The MVSS must be capable of performing mission critical functions in support of USBP operations, which are on-going 24 hours a day. This requires a highly reliable and low maintenance system. The system(b) (7)(E)

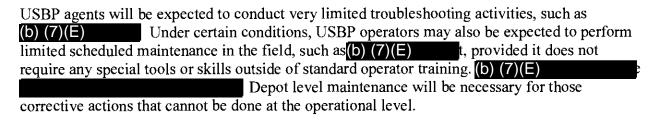
Critical failures include any failure condition that prevents the system from performing/enabling detection, tracking, identification, and classification functions. Upon notification of a mission critical failure, the MVSS operator may assess the available health and status information and, if possible, apply corrective action such as a(b) (7)(E) . When the repair requires a higher level of maintenance, the operator will notify the supervisor of the fault(s). The supervisor will notify Field Support of the faults, and, once the MVSS arrives back at the station, Field Support will troubleshoot the mission critical failure(s) down to the LRU. LRU replacement will normally occur at the USBP/CBP maintenance facility. Depending on the system design and implementation, LRUs may include, for example, the (b) (7)(E) . Unserviceable LRUs will be returned to the designated depot for repair. Detailed information on maintenance and support will be

documented in the Integrated Logistics Support Plan.

The maintenance and logistics support approach should ensure the continued capability and availability of the surveillance systems at the best cost through Operational Analysis. Each Operational Analysis should assess compliance with all KPPs to determine if the investment continues to meet performance goals. To this end, appropriate technical measures must be recorded to assess materiel availability (system uptime divided by the sum of system uptime and system downtime), mean time between critical failures and any other metrics identified for planning ongoing and future operations and maintenance.

Doc No: OTIA05-MVSS-00-00001

A minimum of two levels of maintenance is necessary to support the system – operational level and depot level. Field Support personnel will be required to conduct both preventive and corrective maintenance at the operational level, either in the field or at the applicable CBP/USBP facility where the systems are deployed. If the 4x4 transport vehicle fails and cannot be rapidly returned to operation, Field Support also has the responsibility of transferring the MVSS to another vehicle.



2.3.2 TRAINING

All personnel who operate or support the system will require initial training as well as periodic training in applicable written and on-line formats. USBP will be responsible for projecting initial training requirements based upon initial deployment. Train-the-Trainer (T3) courses will be developed using CBP Training Development Standards. The designated Master Trainers will be responsible for training other CBP operators on the use, deployment, and preventive maintenance checks and services of the MVSS. Once initial T3 training is completed, it will be the local BP station's responsibility to conduct follow-on and attrition training to USBP personnel.

An appropriate number of personnel identified by CBP will be trained in locations that align with system deployment localities. The Office of Information and Technology (OIT) will be responsible for projecting training requirements for Field Support personnel that will perform maintenance once the warranty expires.

3 EFFECTIVENESS REQUIREMENTS

The following requirements describe the MVSS performance attributes that support the Visibility and Surveillance and C4I capabilities. Thresholds (T) and objectives (O) are defined where applicable, and KPPs are highlighted in bold. The term "shall" reflects a required feature or characteristic. Requirements that do not specify a threshold or objective are, by default, threshold requirements. To reiterate – with respect to the MVSS program, these requirements are a framework for evaluating and selecting among NDI, COTS, or GOTS systems. The actual

procurement will be capability-based, reflecting appropriate tradeoffs among performance, cost and schedule. As indicated in Appendix 2, all performance requirements are prioritized and may be deferred to reflect the results of the capability-based procurement, consistent with the terms of this ORD.

Doc No: OTIA05-MVSS-00-00001

3.1 VISIBILITY AND SURVEILLANCE

Traceability to the mission elements and these capabilities is provided in Appendix 2, Table 4. The requirements are applicable during day and night conditions to a FoV/FoR (b) (7)(E) sprescribed in Section 4.10, unless otherwise noted.

3.1.1 DETECT AND TRACK

MVSSORD 01 The MVSS shall provide a surveillance range no less than (b) (7)(E) (O).



MVSSORD 02 The MVSS shall provide video of sufficient quality and resolution within the required surveillance range that enables the operator to detect the following IoI: (b) (7)(E)

Rationale: Border threats in urban, rural and remote areas (b) (7)(E)

MVSSORD 03 The MVSS shall provide video of sufficient quality and resolution 12 to enable an operator to detect the presence of a (b) (7)(E)

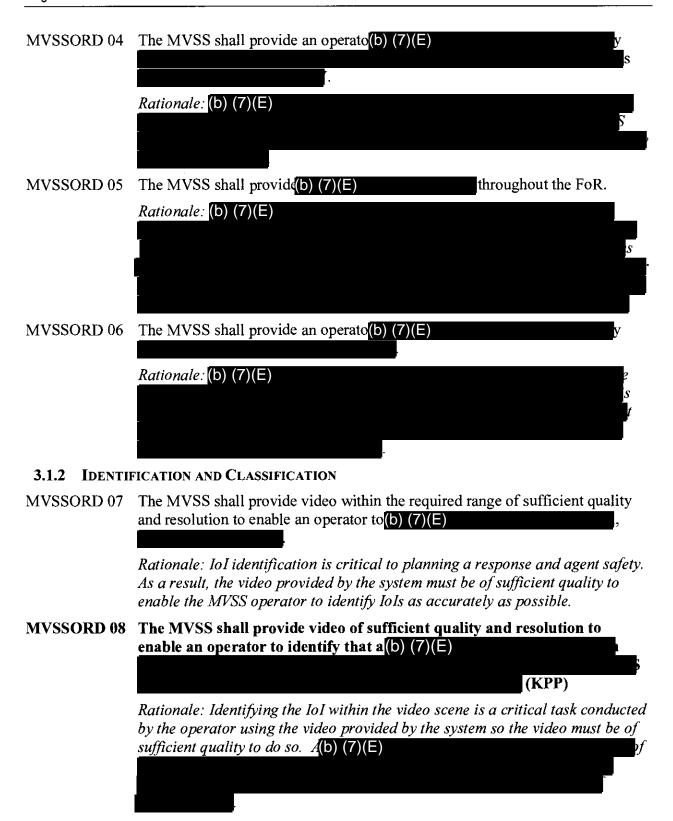
Rationale: This level of performance ensures that USBP will be able to detect the types of threats encountered under typical operating conditions. (b) (7)(E):

Typical LoS conditions vary from full LoS of IoIs, t (b) (7)(E)

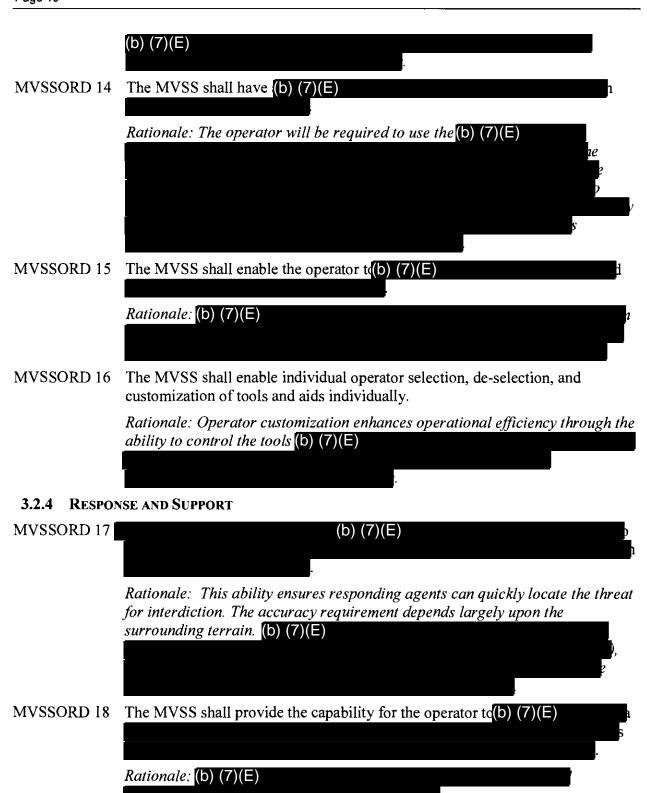
(b) (7)(E) Typical LoS conditions are further

quantified in the Functional Requirements Document (FRD).

¹² Sufficient Quality and Resolution - An accurate reproduction of the scene captured by the imaging device that does not contain noticeable distortion, degradation, noise or artifacts



The MVSS shall provide video within the required surveillance range of MVSSORD 09 sufficient quality and resolution to enable an operator to(b) (7)(E) The system shall provide video of sufficient quality and resolution to enable an MVSSORD 10 operator to determine whether an IoI is(b) (7)(E) Rationale: (b) (7)(E)COMMAND, CONTROL, COMMUNICATIONS, COORDINATION AND INTELLIGENCE 3.2 3.2.1 SYSTEM COMMAND AND CONTROL The MVSS shall provide the operator with near real-time control of system MVSSORD 11 functions. Rationale: The MVSS operator requires the ability $t_0(b)$ (7)(E) 3.2.2 COMMUNICATIONS The MVSS shall provide provisions to (b) (7)(E) MVSSORD 12 Rationale: (b) (7)(E) This will extend the range of operations and utility of the MVSS. 3.2.3 OPERATOR INTERFACE AND TOOLS MVSSORD 13 The MVSS shall enable the operator to(b) (7)(E) Rationale: (b) (7)(E)



3.2.5 PREDICT (INTELLIGENCE) AND RESOLVE (REPORTING)

MVSSORD 19 The MVSS shall continuously timestamp, record, and store all MVSS video (at the same quality and resolution as provided to the operator) and associated

metadata (b) (7)(E)) for a minimum of (b) (7)(E)).

Rationale: Data storage is required to support (b) (7)(E) reporting requirements, information sharing at shift changes, training, and post-event activities that include forensic analysis, data/trend analysis, and law enforcement/judicial process.

MVSSORD 20 The MVSS shall enable the operator to (b) (7)(E)

Rationale: (b) (7)(E)

MVSSORD 21 The MVSS shall enable the operator to retrieve and view stored video, individual frames, and associated metadata on the display immediately upon operator request.

Rationale: Data retrieval and the ability to study individual frames for detail enhances MVSS operator IoI identification and classification, facilitates operator data requests, last known IoI location, and on-the-job training.

MVSSORD 22 The MVSS shall enable only USBP-authorized personnel to extract and export stored video, individual frames, and associated metadata in formats compatible with CBP computer resources.

Rationale: Data retrieval and analysis during and/or after missions/events by authorized users will enhance IoI investigations; facilitate operator data requests; and follow-on law enforcement activities such as trend analysis and legal court proceedings.

4 SUITABILITY REQUIREMENTS

The following requirements describe the basic attributes for MVSS system sustainment and support capabilities. To reiterate – with respect to the MVSS program, these requirements are a framework for evaluating and selecting between NDI, COTS, or GOTS systems. The actual procurement will be "capability based" reflecting appropriate tradeoffs among performance, cost, and schedule. All performance requirements are prioritized and may be deferred to reflect the results of the capability-based procurement, consistent with the terms of this ORD.

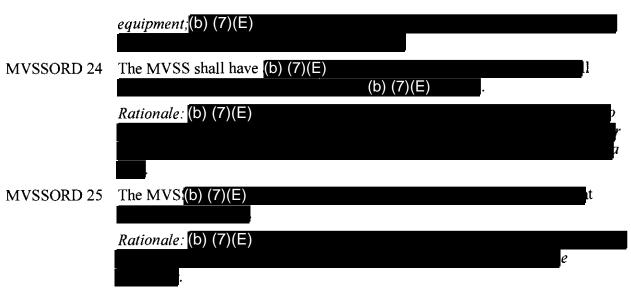
4.1 DESIGN

MVSSORD 23 The MVSS shall not interfere with or degrade the operation of other CBP equipment.

Rationale: (b) (7)(E)

The MVSS should not produce conditions that interfere with other CBP

¹⁴ Tag - A label assigned to identify and locate data in memory.



4.2 Interoperability

MVSSORD 26 The MVSS shall be interoperable with the current USBP fleet of 4x4 truck bed sizes: standard bed size (T), short bed size (O). (KPP)

Rationale: USBP requires the ability to transfer the systems between USBP 4x4 truck beds without exceeding the vehicle's specifications, such as length, width, weight, and center of gravity limits. Because the USBP fleet of trucks will change over time, the system should be designed to accommodate the most critical specifications of existing 4x4 vehicles.

MVSSORD 27 The USBP vehicle shall(b) (7)(E)

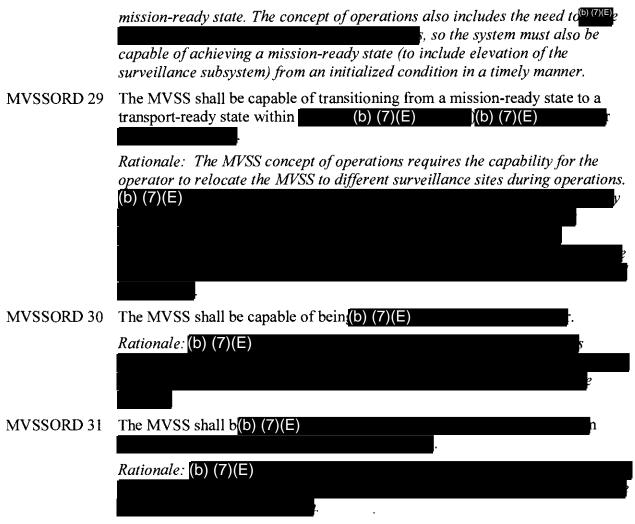
Rationale: (b) (7)(E)

4.3 MOBILITY/TRANSPORTABILITY

MVSSORD 28 The MVSS shall be capable of transitioning from a transport state to a mission-ready state within (b) (7)(E) of arriving on site (b) (7)(E)

Rationale: The concept of operations is for the (b) (7)(E)

The concept of operations also includes the need to move



4.4 AVAILABILITY

MVSSORD 32 The system shall have a materiel availability (A_m) equal to or greater than (b) (7)(E), where A_m is defined as system uptime divided by the sum of system uptime and system downtime. (KPP)

Rationale: The MVSS will be limited in number so availability must be high. System uptime consists of any operating time when the system is fully or partially capable of performing an assigned mission in accordance with the operational requirements at any given time. Downtime includes operational time with any failure condition that precludes the detection or tracking of an IoI within the system's FoR (under conditions the system would otherwise be capable of performing), or the communication/display of this information to the operator in the cab of the vehicle.

4.5 MAINTAINABILITY

MVSSORD 33 The MVSS sha (b) (7)(E)



4.6 SUPPORTABILITY AND SUSTAINMENT (INTEGRATED LOGISTICS SUPPORT)

MVSSORD 34 The MVSS shall be capable o(b) (7)(E)
using readily available lift equipment at the fleet
maintenance facility within (b) (7)(E)

Rationale: The number of personnel required to transfer the system should be minimized given station resource limitations. The concept of support is to use a forklift to move the MVSS between trucks in the maintenance facility which (b) (7)(E)

The transfer in the maintenance facility should be expedient to minimize down-time and maximize operational availability.

MVSSORD 35 System Integrated Logistics Support shall provide the means to assess KPPs over the life of the system.

Rationale: Operations and maintenance over time can degrade system performance. The extent of any performance degradation must be documented in order to assess the impact on the mission and to plan operational mitigations accordingly.

MVSSORD 36 The MVSS installation shall not void the vehicle's warranty.

USBP requires that the manufacturer's warranty remain in effect throughout the warranty period. Any modifications cannot exceed vehicle specifications such as weight and center of gravity limits. The modification must also ensure the system is (b) (7)(E)

Acceptable modifications will consist of items such as (b) (7)(E)

Major modifications, as specified in each vehicles specification, are unacceptable.

4.7 SECURITY

MVSSORD 37 The MVSS shall be protected against unauthorized access to the system and its data in accordance with applicable DHS and CBP policies and procedures.

Rationale: Collected imagery and surveillance subsystem command and control needs to be protected against unintentional disclosure and criminal intrusion (b) (7)(E)

4.8 SAFETY

MVSSORD 38 The MVSS shall be safe to operate and maintain as required by applicable Occupational Safety and Health Administration (OSHA) standards and CBP policies and procedures.

Rationale: DHS Management Directive (MD) 5200.1 establishes DHS policy regarding occupational safety and health programs.

Doc No: OTIA05-MVSS-00-00001

4.9 Human Factors/ Human Machine Interface

MVSSORD 39 The system shall use Human Systems Integration ¹⁵(HSI) principles to avoid operator fatigue.



4.10 Environmental Considerations

MVSSORD 40 The MVSS shall be capable of operating in urban, rural, and remote environments.

Rationale: USBP is responsible for maintaining surveillance throughout the Southwest border areas which include urban/suburban, rural (ranging from farmland to densely vegetated terrain), and remote (ranging from level plains with low vegetation to rugged mountainous areas). While the deployed location of an MVSS will (b) (7)(E) m, the system must be capable of operations across the range of environments.

the system must be capable of operations across the range of environments Typical environments are described in detail in the SBI Design Reference Mission.

MVSSORD 41 The MVSS shall b₄(b) (7)(E)

along the United States Southwest border, including extreme temperatures, high salt air conditions, dirt and fine dust conditions, humidity, rain, fog, snow, icing, high winds, sand storms, and electrical storms.

Rationale: The system must support USBP operations, which continue throughout the year under varying and extreme environmental conditions. While some performance degradation is unavoidable under certain weather extremes, the system must be capable of surviving those conditions without being removed from the field or requiring special safeguards. Applicable environments are described in detail in the SBI Design Reference Mission.

MVSSORD 42 The MVSS shall operate in typical wind, humidity, and temperature ranges for the deployed area.

¹⁵ Human Systems Integration: The interdisciplinary technical and management processes for integrating human considerations within and across all system elements; an essential enabler to systems engineering practice.

Rationale: High winds and extreme temperatures are commonly found along the border; as such, the system must be capable of conducting its assigned mission functions under expected operating conditions. Typical environments are described in detail in the SBI Design Reference Mission.

Doc No: OTIA05-MVSS-00-00001

4.11 TRAINING REQUIREMENTS

MVSSORD 43 MVSS operation shall not require skill sets beyond those required for USBP agents.

Rationale: USBP must be able to use existing work force to operate the system and currently has no plans to create a new occupational specialty for this position; a need to recruit and hire individuals with a different skill set can have substantial personnel implementation and cost impacts.

5 KEY PERFORMANCE PARAMETER SUMMARY

Table 2 Key Performance Parameters Threshold Objective Parameter (b) (7 **Detection Range:** MVSSORD 03: The MVSS shall provide video of sufficient quality and resolution to enable an operator to detect the presence of a(b) (7)(E) (b) (7)(E) (KPP) (b) (7)(E)**Identification Range:** MVSSORD 08: The MVSS shall provide video of sufficient quality and resolution to enable an operator to identify that a(b) (7)(E) (b) (7)(E) Current fleet Current fleet Interoperability of 4x4 of 4x4 short bed trucks standard bed MVSSORD 26: The MVSS shall be interoperable with the current USBP fleet of 4x4 truck bed sizes: trucks standard bed size (T), short bed size (O). (b) (7)(E)Availability MVSSORD 32: The system shall have materiel availability (A_m) equal to or greater than (b) (7)(E), , where A_m is defined as system uptime divided by the sum of system uptime and system downtime.

6 GLOSSARY

<u>AoC (Area of Coverage)</u> - The resulting area, considering installation location, view shed and LoS obstructions, etc., within which USBP can successfully conduct surveillance activities using the system, or a combination of systems.

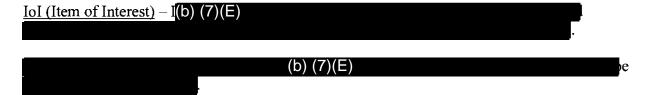
<u>AoI (Area of Interest)</u> – A targeted area within a USBP Station's AoR that requires surveillance due to the risk level associated with the border threat exploitation.

<u>C4I (Command, Control, Communication, Coordination and Intelligence Capability)</u> - The ability to collect and analyze information, exchange information and intelligence, allocate and control resources according to operational needs, and make informed operational command decisions in support of the mission.

<u>FoR (Field of Regard)</u> – FoR is the total angular area through which (b) (7)(E) can direct its field of view.

<u>FoV (Field of View)</u> – FoV is the horizontal and vertical angles visible by or through (b) (7)(E) at any specific instant.

<u>HSI (Human Systems Integration)</u> – The interdisciplinary technical and management processes for integrating human considerations within and across all system elements; an essential enabler to systems engineering practice.



<u>Line Replaceable Unit (LRU)</u> – LRU is a component of a system or subsystem which is capable of being removed and replaced at the field level.

Near Real-Time (NRT) – A low-latency delay of approximately (b) (7)(E)

<u>Operational Readiness Rate – is</u> the percentage of time that a system is operationally capable of performing an assigned mission. Operational Readiness equals the number of operational units/the total number of units.

<u>Sufficient quality and resolution</u> - An accurate reproduction of the scene captured by the imaging device that does not contain noticeable distortion, degradation, noise or artifacts. This is applicable to all MVSS units.

Tag - A label assigned to identify and locate data in memory.

<u>Visibility and Surveillance</u> - The ability to detect, track, identify and classify border incursions 24 hours a day, 7 days a week, and 365 days a year in all weather, vegetation, terrain, and lighting conditions.

7 ACRONYMS

A_m Materiel Availability

AoA Analysis of Alternatives

AoC Area of Coverage

AoI Area of Interest

AoR Area of Responsibility

ATP Arizona Border Surveillance Technology Plan

ATV All Terrain Vehicle

BPA Border Patrol Agent

CBP Customs and Border Protection

C4I Command, Control, Communications, Coordination and Intelligence

COTS Commercial Off-The-Shelf

DHS Department of Homeland Security

EO/IR Electro-Optical/Infrared

FOC Full Operational Capability

FoR Field of Regard

FOS Field Operations Supervisor

FoV Field of View

FY Fiscal Year

Lat/Long Latitude/Longitude

GOTS Government Off-The-Shelf

HSI Human System Integration

IFT Integrated Fixed Towers

IOC Initial Operational Capability

IoI Item(s) of Interest

KPP Key Performance Parameter

LMR Land Mobile Radio

LoS Line-of-Sight

LRU Line Replaceable Unit

MFR Memorandum for Record

MNS Mission Need Statement

MSS Mobile Surveillance System

MVSS Mobile Video Surveillance System

NDI Non-Developmental Item

(b) (7)(E)

Objective Requirement (O)

Office of Information and Technology OIT

ORD Operational Requirements Document

OSHA Occupational Safety and Health Administration

POE Port(s) of Entry

QHSR Quadrennial Homeland Security Review Report

RVSS Remote Video Surveillance System

SBI Secure Border Initiative

SBInet Secure Border Initiative Network

Threshold Requirement (T)

T3 Train-the-Trainer

U.S. **United States**

USBP United States Border Patrol

APPENDIX 1: REFERENCES

Government Documents

The government documents listed in Table 3 support the MVSS program acquisition and were referenced in the Operational Requirements Document.

Doc No: OTIA05-MVSS-00-00001

Table 3 Government Documents

Document	Document Title	Date
Number		
N/A	Arizona Border Surveillance Technology Deployment Plan	July 2010
OTIA05-ATP-	Arizona Border Surveillance Technology Plan Concept of	February 15,
00-000001	Operations Document, Initial Release	2012
N/A	SBInet Mission Need Statement (MNS), Version 1.0	October 1, 2006
N/A	Secure Border Initiative (SBI) Design Reference Mission	May 2010
	(DRM) - Great Lakes and Southwest Border, Office of	
	Border Patrol Sectors, Version 1.0	
N/A	U.S. Customs and Border Protection Fiscal Year 2009-2014	July 2009
	Strategic Plan	
N/A	CBP's Missions, Goals, and Priorities, FY2011-2013	March 24, 2011
DHS MD	Department of Homeland Security Occupational Safety and	
5200.1	Health Programs	
N/A	Depart of Homeland Security Quadrennial Homeland Security	February 2010
	Review Report	-
DHS AD 102-	DHS Acquisition Management Directive	January 20, 2010
01	- -	

APPENDIX 2: REQUIREMENTS TRACEABILITY MATRIX

Table 4 shows the traceability between the operational requirements and the applicable capability. To facilitate cost-effectiveness and schedule trade-offs, the requirements have been prioritized as follows:

Doc No: OTIA05-MVSS-00-00001

- Priority 1 (KPP): Deviation below the threshold requires approval in accordance with DHS Acquisition Management Directive 102-01
- Priority 2: Deviation below the threshold requires USBP endorsement
- Priority 3: Deviation below the threshold requires USBP endorsement

Once the trade-off analysis is complete and the IOC/FOC capability has been finalized, the Program Manager, through the Component Acquisition Executive, will submit a formal Memorandum for Record (MFR) to USBP recommending approval. The MFR will request the endorsement of and provide notification of the operational requirement(s) deviations for the acquisition.

Table 4 Operational Requirements Summary

Rqmt ID	Operational Requirement	Mission Element	Capability	Priority
MVSSORD 01	The MVSS shall provide a surveillance range no less than (b) (7)(E)	Detect, Track, Identify, Classify	Visibility and Surveillance	2
MVSSORD 02	The MVSS shall provide video of sufficient quality and resolution within the required surveillance range that enables the operator to detect the following IoI; (b) (7)(E)	Detect	Visibility and Surveillance	2
MVSSORD 03	The MVSS shall provide video of sufficient quality and resolution to enable an operator to detect the presence of a (b) (7)(E) (KPP)	Detect	Visibility and Surveillance	1
MVSSORD 04	The MVSS shall provide an operator option for the system to (b) (7)(E)	Track	C4I	3
MVSSORD 05	The MVSS shall provide uninterrupted video of IoIs throughout the FoR.	Detect, Track, Identify, Classify	Visibility and Surveillance	2

Typical LoS conditions vary

(b) (7)(E)

Typical LoS conditions are further quantified in the Functional Requirements Document (FRD).

Rqmt ID	Operational Requirement	Mission Element	Capability	Priority
MVSSORD 06	The MVSS shall provide an operator(b) (7)(E)	Detect, Track, Identify, Classify	Visibility and Surveillance	3
MVSSORD 07	The MVSS shall provide video within the required range of sufficient quality and resolution to enable an operator to determine whether the IoI is (5) (7)(E),	Identify	Visibility and Surveillance	2
MVSSORD 08	The MVSS shall provide video of sufficient quality and resolution to enable an operator to identify that a (b) (7)(E)	Identify	Visibility and Surveillance	1
MVSSORD 09	The MVSS shall provide video within the required surveillance range of sufficient quality and resolution to enable an operator to determine Io(b) (7)(E)	Classify	Visibility and Surveillance	2
MVSSORD 10	The system shall provide video of sufficient quality and resolution to enable an operator to determine whether an IoI(b) (7)(E)	Classify Identify	Visibility and Surveillance	2
MVSSORD 11	The MVSS shall provide the operator with near real-time control of system functions.	Detect, Track, Identify, Classify, Respond	C4I	2
MVSSORD 12	The MVSS shall provide (b) (7)(E)	Respond	C4I	3
MVSSORD 13	The MVSS shall enable the operator to define a minimum of (b) (7)(E) (b) (7)(E)	Detect, Track	C4I	2
MVSSORD 14	The MVSS shall have a display and control (b) (7)(E)	Detect, Track, Identify, Classify	C4I	2
MVSSORD 15	The MVSS shall enable the operator to (b) (7)(E)	Detect, Track, Identify, Classify	C4I	2

Rqmt ID	Operational Requirement	Mission Element	Capability	Priority
MVSSORD 16	The MVSS shall enable individual operator selection, de-selection, and customization of tools and aids individually.	Detect, Track, Identify, Classify, Respond	C4I	2
MVSSORD 17	The system shall(b) (7)(E)	Respond	C4I	2
MVSSORD 18	The MVSS shall provide the capability for the operator to (b) (7)(E)	Respond	C4I	2
MVSSORD 19	The MVSS shall continuously timestamp, record, and store all MVSS video (at the same quality and resolution as provided to the operator) and associated metadata (b) (7)(E) .) for a minimum of (b) (7)(E)	Predict, Resolve	C4I	2
MVSSORD 20	The MVSS shall enable the operator to (b) (7)(E) to support operations and post-event analysis.	Resolve	C4I	3
MVSSORD 21	The MVSS shall enable the operator to retrieve and view stored video, individual frames, and associated metadata on the display immediately upon operator request.	Predict, Resolve	C4I	2
MVSSORD 22	The MVSS shall enable only USBP-authorized personnel to extract and export stored video, individual frames, and associated metadata in formats compatible with CBP computer resources.	Predict, Resolve	C4I	2
MVSSORD 23	The MVSS shall not interfere with or degrade the operation of other CBP equipment.	Ali	N/A	2
MVSSORD 24	The MVSS shall have $a(b) (7)(E)$ $(b) (7)(E)$	Ail	Visibility and Surveillance, Support and Sustainment	2
MVSSORD 25	The MVSS (b) (7)(E)	All	Visibility and Surveillance, Support and Sustainment	2
MVSSORD 26	The MVSS shall be interoperable with the current USBP fleet of 4x4 truck bed sizes: standard bed size (T), short bed size (O). KPP	All	Visibility and Surveillance Support and Sustainment	1
MVSSORD 27	The USBP vehicle shall (b) (7)(E)	All	Support and Sustainment	2
MVSSORD 28	The MVSS shall be capable of transitioning from a transport state to a mission-ready state (b) (7)(E)	All	Visibility and Surveillance	2

Rqmt ID	Operational Requirement	Mission Element	Capability	Priority
	(b) $(7)(E)$ of arriving on site (b) $(7)(E)$ t			
MVSSORD 29	The MVSS shall be capable of transitioning from a mission-ready state to a transport-ready state within (b) (7)(E) (b) (7)(E)	All	Visibility and Surveillance	2
MVSSORD 30	The MVSS shall be(b) (7)(E)	All	Visibility and Surveillance	2
MVSSORD 31	The MVSS shall be (b) (7)(E)	All	Visibility and Surveillance	2
MVSSORD 32	The system shall have materiel availability (A_m) equal to or greater than (b) (7)(E), where A_m is defined as system uptime divided by the sum of system uptime and system downtime. (KPP)	All	Visibility and Surveillance, Support and Sustainment	1
MVSSORD 33	The MVSS shall (b) (7)(E)	All	Support and Sustainment	2
MVSSORD 34	The MVSS shall be capable of being transferred between vehicles with no more than (b) (7)(E) t O).	All	Support and Sustainment	2
MVSSORD 35	System Integrated Logistics Support shall provide the means to assess KPPs over the life of the system.	All	Visibility and Surveillance, Support and Sustainment	2
MVSSORD 36	The MVSS installation shall not void the vehicle's warranty.	All	Support and Sustainment	2
MVSSORD 37	The MVSS shall be protected against unauthorized access to the system and its data in accordance with applicable DHS and CBP policies and procedures.	All	Visibility and Surveillance	2
MVSSORD 38	The MVSS shall be safe to operate and maintain as required by applicable Occupational Safety and Health Administration (OSHA) standards and CBP policies and procedures.	All	Visibility and Surveillance	2
MVSSORD 39	The system shall use Human System Integration principles to avoid operator fatigue.	All	Visibility and Surveillance	2
MVSSORD 40	The MVSS shall be capable of operating in urban, rural, and remote environments.	All	Visibility and Surveillance	2
MVSSORD 41	The MVSS shall be (b) (7)(E) to survive in all climatic conditions encountered along the United	All	Visibility and Surveillance	2

Rqmt ID	Operational Requirement	Mission Element	Capability	Priority
	States Southwest border, including extreme temperatures, high salt air conditions, dirt and fine dust conditions, humidity, rain, fog, snow, icing, high winds, sand storms, and electrical storms.			
MVSSORD 42	The MVSS shall operate in typical wind, humidity, and temperature ranges for the deployed area.	All	Visibility and Surveillance	2
MVSSORD 43	MVSS operation shall not require skill sets beyond those required for USBP agents.	All	Visibility and Surveillance	2